

## Message Text

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62

ACTION IO-14

INFO OCT-01 AF-10 ARA-16 EUR-25 EA-11 NEA-14 ISO-00

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07

PA-04 RSC-01 PRS-01 SP-03 SS-20 USIA-15 ACDA-19

USSS-00 DRC-01 /185 W

----- 002528

R 032345Z JUN 74

FM USMISSION USUN NY

TO SECSTATE WASHDC 4333

INFO AMEMBASSY TEL AVIV

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMEMBASSY VIENNA

AMEMBASSY OTTAWA

AMEMBASSY HELSINKI

AMEMBASSY ACCRA

AMEMBASSY JAKARTA

AMEMBASSY DUBLIN

AMEMBASSY KATHMANDU

AMEMBASSY PANAMA CITY

AMEMBASSY LIMA

AMEMBASSY WARSAW

AMEMBASSY DAKAR

AMEMBASSY STOCKHOLM

C O N F I D E N T I A L USUN 2047

E.O. 11652: GDS

TAGS: PFOR AFIN UN XF

SUBJ: UN NEARING AGREEMENT WITH UNEF TROOP CONTRIBUTORS

ON REIMBURSEMENT FORMULA

1. UN SECRETARIAT IS CLOSE TO AGREEMENT WITH UNEF TROOP  
CONTRIBUTING GOVTS ON A MUTALLY ACCEPTABLE REIMBURSEMENT  
FORMULA. IN ESSENCE, FORMULA PROVIDES FOR FLAT PAYMENTS  
TO EVERY TROOP CONTRIBUTOR, IRRESPECTIVE OF ACTUAL EXPENSES,  
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RANGING FROM \$225 PER MONTH FOR A PROVATE TO \$650 PER MONTH

FOR A BRIGADIER GENERAL.

2. THIS FORMULA IS WHAT HAS BECOME KNOWN AS THE "EQUAL PAY FOR EQUAL WORK" STANDARD. BECAUSE IT PROVIDES WINDFALL BENEFITS FOR SOME TROOP CONTRIBUTORS, WE HAVE OPPOSED IT IN PRINCIPLE -- AND PRIOR TO APRIL UNEF EXTENSION WE INFORMED WALDHEIM OF OUR VIEWS. CANADIANS AND SCANDINAVIANS ALSO ORIGINALLY OPPOSED THIS TYPE OF FORMULA, BUT ALL WESTERN CONTRIBUTORS NOW SEEM INCLINED TO ACCEPT IT. (SWEDES HAVE COMPLAINED REIMBURSEMENT LEVEL IS TOO LOW, BUT WE HAVE IMPRESSION FROM TALKS WITH SWEDISH MISSION THAT THIS IS JUST FOR RECORD.)

3. CANADIAN MISSION TELLS US THERE ARE THREE REASONS FOR OTTAWA'S CHANGE OF HEART: FIRST, ACCORDING TO ITS CALCULATIONS, CANADA WOULD BE PAID ABOUT THE SAME AS IT IS NOW. SECOND, IT WOULD BE REIMBURSED AT SAME RATE AS ALL OTHER CONTRIBUTORS, WHICH WOULD REMOVE PERENNIAL DIFFICULTY WITH PARLIAMENT. AND THIRD, UN SECRETARIAT (ZIEHL) INSISTS TOTAL COST TO UN WILL BE LESS THAN PAYMENTS BASED ON PRESENT FORMULA.

4. SECRETARIAT HAS DISTRIBUTED PAPER TO TROOP CONTRIBUTORS GIVING DETAILS OF THIS "PROPOSED INTERIM REIMBURSEMENT AGREEMENT". (COPIES BEING POUCHED IO - HENNES AND KIMBALL.) PAPER MAKES IT CLEAR THAT ARRANGEMENT MAY BE SUBJECT TO CHANGE OR AMENDMENT SINCE SYG MUST REPORT ON MATTER TO GENERAL ASSEMBLY.

5. SECRETARIAT TELLS US \$5.6 MILLION WAS DISBURSED TO TROOP CONTRIBUTORS AS ADVANCE PAYMENT DURING LAST WEEK OF MAY. THIS WAS PRESUMABLY APPORTIONED ON BASIS OF PROPOSED FORMULA, EVEN THOUGH IT HAS NOT BEEN FORMALLY AGREED UPON.

6. COMMENT: WHILE FORMULA IS NOT WHAT WE WOULD HAVE PREFERRED, WE DO NOT BELIEVE US SHOULD RAISE FURTHER OBJECTIONS. ARRANGEMENT WAS WORKED OUT IN LONG AND DIFFICULT NEGOTIATIONS BETWEEN UN AND TROOP CONTRIBUTING GOVERNMENTS WITH RADICALLY DIFFERENT OBJECTIVES. MOREOVER, US INTERESTS ARE SERVED IN TWO IMPORTANT WAYS.  
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FORMULA DOES NOT INCREASE TOTAL COST OF UNEF, OF MAJOR IMPORTANCE TO USG AS LARGEST FINANCIAL CONTRIBUTOR. AND U.S. POLITICAL INTEREST IS SERVED BY A REIMBURSEMENT LEVEL THAT IS NOT SO LOW AS TO FORCE WESTERN GOVERNMENTS OUT OF PEACEKEEPING.  
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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** INTERNATIONAL PEACEKEEPING FORCES, FINANCIAL CONTRIBUTIONS, DEBT REPAYMENTS, FOREIGN POLICY POSITION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 03 JUN 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Office:** ACTION IO  
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**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 21 MAR 2002  
**Review Event:**  
**Review Exemptions:** n/a  
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**Review Transfer Date:**  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** UN NEARING AGREEMENT WITH UNEF TROOP CONTRIBUTORS ON REIMBURSEMENT FORMULA  
**TAGS:** PFOR, AFIN, XF, CA, UN, UNEF  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005